

Message Text

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14

ACTION ACDA-19

INFO OCT-01 ARA-16 EUR-25 EA-11 IO-14 ISO-00 CIAE-00

INR-10 L-03 NSAE-00 NSC-10 RSC-01 SCI-06 SS-20 PM-07

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R 060914Z DEC 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3728

INFO AMEMBASSY BELGRADE

AEC GERMANTOWN

AMEMBASSY CANBERRA

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY MEXICO

USMISSION NATO

AMEMBASSY OTTAWA

AMEMBASSY MOSCOW

AMEMBASSY STOCKHOLM

USMISSION USUN

C O N F I D E N T I A L IAEA VIENNA 10035

E.O. 11652: GDS

TAGS: PARM, IAEA

SUBJ: NPT REVIEW CONFERENCE PREPARATORY COMMITTEE

FOR IKLE AND POPPER FROM TAPE

REF: STATE 237559

1. I INFORMED EKLUND OF US POSITION RE PREPCOM MEETINGS TAKING PLACE IN GENEVA. EKLUND WAS RELAXED AND FULLY ACCEPTED US PREMISE THAT ARTICLE 6 OF NPT WILL BE KEY POLITICAL ISSUE AT NPT REVIEW CONFERENCE. EKLUND'S POSITION REMAINS AS IT HAS IN MY VIEW ALL ALONG, SIMPLY THAT IT WAS INCLUMBENT ON HIM TO POINT OUT THAT THE IAEA HAD FACILITIES AND CONFERENCE
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AND LANGUAGE STAFF WHICH COULD BE MADE AVAILABLE TO

HOST ONE OR MORE PREPCOMS, THEREBY SAVING SOME MONEY. HE IS PERFECTLY CONTENT WITH OUTCOME. HE UNDERSTOOD THE DESIRABILITY OF HOLDING THE INITIAL PREPCOM MEETING IN GENEVA, BUT HAD THOUGHT IT MIGHT BE DESIRABLE TO HAVE ONE SUCH MEETING IN VIENNA WHERE PREPARATIONS FOR CONFERENCE REVIEW OF ARTICLES 3, 4 AND 5 OF THE NPT (SAFEGUARDS, SHARING OF PEACEFUL USES AND PEACEFUL NUCLEAR EXPLOSIONS RESPECTIVELY) COULD BE DISCUSSED. ALL OF THESE ARTICLES, OF COURSE, RELATE SPECIFICALLY TO FUNCTIONS AND ASSIGNED TASKS OF THE IAEA UNDER THE NPT. THE MISSION, AND I PERSONALLY, HAVE ALSO SEEN CONSIDERABLE ADVANTAGE TO SUCH A MEETING IN VIENNA, BUT OUR VIEWS WERE NEVER SOLICITED.

2. I BELIEVE THE REMARKS REGARDING EKLUND IN PARA 3 OF REFTTEL LEAVE A FALSE IMPRESSION. EKLUND, OF COURSE, BELIEVES STRONGLY IN A CTB. HE HAS STATED THIS CLEARLY AND SIMPLY IN HIS PUBLIC SPEECHES FOR SEVERAL YEARS BUT HE HAS LEFT THE MATTER AT THAT AND HE HAS NEVER ALLOWED HIS VIEWS IN ANY WAY TO INFLUENCE THE ACTIVITIES OF THE IAEA. WITH RESPECT TO THE NPT, HE HAS BEEN OUR BEST ALLY IN WORKING FOR A STRONG AND EFFECTIVE SAFEGUARDS SYSTEM, FREE OF POLITICS. HE IS VERY CONSCIOUS OF THE FACT THAT THE SUCCESS OR FAILURE OF THE NPT RIDES OR FALLS ON THE AGENCY'S SAFEGUARDS EFFORTS. AND, DESPITE THE FACT THAT THE SAFEGUARDS BUDGET IS NOW UNDER ATTACK BY MANY MEMBER STATES (OFTEN FOR DIFFERENT REASONS), EKLUND HAS CONSISTENTLY TAKEN A STRONG PUBLIC POSITION IN SUPPORT OF PARTICIPATION IN THE NPT BY ALL STATES, AND THE NEED FOR AN UNPOPULARLY HIGH AGENCY SAFEGUARDS BUDGET.

3. RATHER THAN SINGLING OUT FROM EKLUND'S OCT 29 STATEMENT TO UNGA HIS LOW KEY REMARKS THAT QTE CONTINUOUS TESTING OF NUCLEAR WEAPONS IN VARIOUS ENVIRONMENTS UNQTE DOESN'T SERVE TO ENCOURAGE LAGGARD NNWS TO JOIN THE NPT, I WOULD SUGGEST A RE-READING OF THE FULL TEXT. IN HIS SPEECH EKLUND MENTIONED THREE MAIN THEMES DOMINATING THE WORK OF THE IAEA, TWO OF WHICH ARE DIRECTLY NPT-RELATED: (A) ASSISTANCE TO CONFIDENTIAL

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DEVELOPING MEMBER STATES (PART AND PARCEL OF ARTICLE 4 OF THE NPT); (B) IMPLEMENTATION OF SAFEGUARDS (ARTICLE 3 OF THE NPT); (C) ENVIRONMENTAL IMPACT OF ATOMIC ENERGY. REFERENCE WAS ALSO MADE TO THE AGENCY'S ROLE IN THE USE OF NUCLEAR EXPLOSIVES FOR PEACEFUL PURPOSES - ARTICLE 5 OF THE NPT. I THINK THIS SPEAKS FOR ITSELF BOTH IN TERMS OF EKLUND'S PUBLICLY EXPRESSED SUPPORT FOR THE TREATY AS WELL AS FOR THE

IAEA'S INDISPENSABLE ROLE IN THE IMPLEMENTATION OF
THE TREATY.

4. I AM SURE THAT EKLUND'S OFFER TO HOST ONE OR MORE
PREPCOMS IN VIENNA WAS NEITHER POLITICALLY MOTIVATED
NOR MACHIAVELLIAN, AS REFTEL SEEMS TO IMPLY. THIS IS
NOT HIS CHARACTER OR STYLE. I BELIEVE HE WILL BE
EQUALLY COOPERATIVE IN THE NPT REVIEW EXERCISE,
WHETHER ITS LOCUS IS GENEVA OR VIENNA. AMUSINGLY,
THE DECISION NOT TO MEET IN VIENNA HAS PRESENTED THE
ANTI-NPT FRENCH WITH A RATHER EASY VICTORY. EKLUND
TOLD ME THIS MORNING THAT FRENCH BELIEVED DG
EXCEEDED HIS AUTHORITY IN OFFERING AGENCY FACILITIES
AND SERVICES FOR A PREPCOM MEETING, TELLING HIM THAT
IT WAS NOT APPROPRIATE FOR THE IAEA TO ASSERT ITSELF
IN NPT MATTERS. THERE IS NOTHING NEW IN THIS - THE
FRENCH DO IT HERE ON EVERY POSSIBLE OCCASION. WE
IN THE MISSION REGRET THAT THIS MAY GIVE THEM REASON
FOR ENCOURAGEMENT IN FUTURE IAEA DEBATES ON OTHER
ASPECTS OF AGENCY INVOLVEMENT IN NPT MATTERS.TAPE

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